



**KING COUNTY**

1200 King County Courthouse  
516 Third Avenue  
Seattle, WA 98104

**Signature Report**

**Ordinance 19594**

**Proposed No.** 2022-0448.2

**Sponsors** Balducci and Upthegrove

1 AN ORDINANCE authorizing the vacation of a portion of  
2 310th Avenue NE/Alder Road, file no. V-2738; Petitioners:  
3 Richard E. Elander and Vernon S. Timmons.

4 **STATEMENT OF FACTS:**

- 5 1. A petition has been filed requesting vacation of a portion of 310th
- 6 Avenue NE/Alder Road, hereinafter described.
- 7 2. The department of local services notified utility companies serving the
- 8 area and King County departments of the proposed vacation and has been
- 9 advised that King County Water District No. 119 is the only utility that
- 10 requires an easement over the vacation area. The vacation shall not
- 11 extinguish the rights of any utility company to any existing easements for
- 12 facilities or equipment within the vacation area.
- 13 3. The department of local services's records indicate that this segment of
- 14 right of way is unopened and unmaintained.
- 15 4. The department of local services considers the subject portion of right
- 16 of way useless as part of the county road system and believes the public
- 17 would benefit by the return of this segment of right of way to the public
- 18 tax rolls and recommends approval of the vacation.
- 19 5. Pursuant to K.C.C. 14.40.020 and RCW 36.87.120, the value of the
- 20 vacation area is offset by the costs to King County to manage and

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21 maintain this segment of unopened right of way and the present value of  
22 future property tax resulting in a determination of \$809 as compensation  
23 for the vacation of this portion of 310th Avenue NE/Alder Road to the  
24 property of Petitioners Richard E. Elander and Vernon S. Timmons, King  
25 County Assessor's Parcel Number 1551000-0015.

26 6. Due notice was given in the manner provided by law. The office of the  
27 hearing examiner held the public hearing on March 1, 2023.

28 7. As detailed in the March 15, 2023, recommendation, the hearing  
29 examiner found that the road segment subject to this petition is not useful  
30 as part of the King County road system, concluded that the vacation of this  
31 segment of road will benefit the public through the transfer of  
32 responsibility for management and return of the property to the public tax  
33 roll, and recommended approval of the vacation petition with the  
34 requirement of payment of \$809 in compensation from Petitioners as a  
35 condition of the vacation.

36 8. For the reasons stated in the examiner's March 15, 2023, report and  
37 recommendation, the council determines that it is in the best interest of the  
38 citizens of King County to grant said petition and vacate the right of way.

39 BE IT ORDAINED BY THE COUNCIL OF KING COUNTY:

40 SECTION 1. The council hereby vacates and abandons a portion of 310th  
41 Avenue NE/Alder Road, right of way as dedicated to King County by the recording of the  
42 plat of Cherry Gardens Division No. 3, recorded in Volume 22 of Plats, Page 26, records  
43 of King County Washington as described below:

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44 THE WEST HALF OF 310TH AVE NE (ALDER ROAD) ABUTTING  
45 LOT 126 OF CHERRY GARDENS, DIVISION NO. 3, ACCORDING  
46 TO THE PLAT THEREOF FILED IN VOL. 22 OF PLATS AT PAGE 26,  
47 RECORDS OF KING COUNTY, WASHINGTON.  
48 SITUATE IN THE SOUTHWEST QUARTER OF THE SOUTHWEST  
49 QUARTER OF SECTION 4, TOWNSHIP 26 NORTH, RANGE 7 EAST,  
50 W.M.  
51 Containing 35,139 square feet, more or less,  
52 CONTINGENT on petitioner paying \$809 to King County within 90 days of the  
53 date council takes final action on this ordinance. If King County does not receive  
54 \$809 by that date, there is no vacation and the associated right-of-way remains  
55 King County's. If payment is timely received, the clerk shall record an ordinance  
56 against parcel 1551000-0015. Recording an ordinance will signify that

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- 57 payment has been received, the contingency is satisfied, and the right-of-way  
58 associated with parcel 1551000-0015 is vacated.

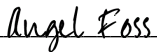
Ordinance 19594 was introduced on 12/6/2022 and passed by the Metropolitan King County Council on 4/18/2023, by the following vote:

Yes: 9 - Balducci, Dembowski, Dunn, Kohl-Welles, Perry, McDermott, Upthegrove, von Reichbauer and Zahilay

KING COUNTY COUNCIL  
KING COUNTY, WASHINGTON

DocuSigned by:  
  
E76CE01F07B14EF...  
Dave Upthegrove, Chair

ATTEST:

DocuSigned by:  
  
C267B914088E4A0...  
Melani Pedroza, Clerk of the Council

**Attachments:** A. Hearing Examiner Report dated March 15, 2023

March 15, 2023

**OFFICE OF THE HEARING EXAMINER  
KING COUNTY, WASHINGTON**

King County Courthouse  
516 Third Avenue Room 1200  
Seattle, Washington 98104  
Telephone (206) 477-0860  
[hearingexaminer@kingcounty.gov](mailto:hearingexaminer@kingcounty.gov)  
[www.kingcounty.gov/independent/hearing-examiner](http://www.kingcounty.gov/independent/hearing-examiner)

**REPORT AND RECOMMENDATION**

SUBJECT: Department of Transportation file no. **V-2738**  
Proposed ordinance no. **2022-0448**  
Adjacent parcel no. **1550000015**

**RICHARD ELANDER AND VERNON TIMMONS**  
Road Vacation Petition

Location: a portion of 310th Avenue NE/Alder Road

Applicants: **Richard Elander and Vernon Timmons**  
37897 Ronald Ct  
Cathedral City, CA 92234  
Email: [stevetmi54@gmail.com](mailto:stevetmi54@gmail.com)

King County: Department of Local Services, Road Services Division  
*represented by* **Leslie Drake**  
201 S Jackson Street  
Seattle, WA 98104  
Telephone: (206) 477-7764  
Email: [leslie.drake@kingcounty.gov](mailto:leslie.drake@kingcounty.gov)

**FINDINGS AND CONCLUSIONS:**

Overview

1. Richard Elander and Vernon Timmons petition the County to vacate an approximately 35,139-square foot stretch of public right-of-way near Duvall. The Department of Local Services, Road Services Division (Roads), urges vacation with reduced compensation. We conducted the public hearing on Council's behalf on March 1, 2023. After hearing witness testimony and observing demeanor, studying the exhibits entered into evidence, and considering the arguments and the relevant law, **we recommend that Council vacate the subject right-of-way, contingent on Petitioners' \$809 payment.**

Background and Standards

V-2738—Richard Elander and Vernon Timmons

2. Chapter RCW 36.87 sets the general framework for county road vacations, augmented by KCC chapter 14.40. There are at least four somewhat interrelated inquiries. The first two relate to whether vacation is warranted: is the road useless to the road system and would vacation benefit the public? If the answers to these are both yes, the third and fourth relate to compensation: what is the appraised (or perhaps assessed) value of the right-of-way, and how should this number be adjusted to capture avoided County costs?
3. A petitioner has the burden to show that the “road is [1] useless as part of the county road system and [2] that the public will be benefitted by its vacation and abandonment.” RCW 36.87.020. “A county right of way may be considered useless if it is not necessary to serve an essential role in the public road network or if it would better serve the public interest in private ownership.” KCC 14.40.0102.B. While denial is mandatory (“*shall* not” vacate) where a petitioner fails to make that showing, approval is discretionary where a petitioner shows uselessness and public benefit (“*may* vacate”). RCW 36.87.060(1) (emphasis added).
4. Where vacation is appropriate, we calculate compensation by [3] starting with the increase in property values the receiving parcel will garner from the extra square footage the (formerly) public right-of-way area adds to the parcel; this figure is generated by the Assessor. However, that is only the starting point, because [4] State and County law allow local legislative branches to adjust the appraised value to reflect the expected value to the public from avoided liability risk, eliminated management costs, and jettisoned maintenance costs, along with increased property taxes. RCW 36.87.070; KCC 14.40.020.A.1. Performance, Strategy, and Budget created a model for calculating these adjustments, updated annually. Roads then applies those figures to a given parcel.
5. Except as provided herein, we adopt and incorporate the facts set forth in Roads’ report and in proposed ordinance no. 2022-0448. That report, and maps showing the specific area to be vacated and the vicinity of the proposed vacation, are in the hearing record and will be attached to the copies of our recommendation submitted to Council. Exs. 1, 5.

### Is Vacation Warranted?

6. Petitioners abut the west side of a legal right-of-way created via a 1916 plat, which we will call Alder Road for simplicity sake, depicted at exhibit 5. Petitioners essentially wish to acquire the west side of that right-of-way. The property owners on the east side of that right-of-way did not join the petition, so today’s proposal is only a half-width acquisition. (The east-side property owners would be the ones who would need to petition to vacate the east half of Alder Road.)
7. While Alder Road was platted to connect 310th Avenue NE from the south to Mountain View Road NE to the north, Alder Road was never opened, constructed, or maintained for public use, and it is not known to be used informally for access to any property. Both the Petitioners and their east-side neighbors (and various neighbors to the south) reach their properties from 310th Avenue NE. There is, and apparently has never been, any

actual access via Mountain View Road NE. Thus, on first blush, vacation seems eminently appropriate.

8. However, one Roads reviewer noted that:

The south end of this road[?] recently slide resulting in a temporary closure and considerable expenditure to restore the roadway to one lane for the homes served. Since 310th is a sole access dead-end road to the south it may be desirable to retain this right of way to north to construct an alternative road out should the main road fail again.

Ex. 1 at 035. That gives us pause. Can we conclude that right-of-way is not necessary for the present or future public road system for travel, including for emergency services? We have noted in several hearings that if there is a potential for future public access on a right-of-way, the thumb should be on the scale of retaining the public access option.

9. Counterbalancing this, another Roads reviewer noted that, because the to-be-vacated right-of-way is on a steep ridge with cross slope of approximately 35%, which would require large cuts and fill to site a road, it would not be cost-effective to construct Alder Road. Ex. 1 at 029. While still another noted that the Alder Road right-of-way:

is located within a 165-foot Type F stream buffer per KCC 21A.24.358(C)(1) based on location of streams shown on the DNR's Forest Practices Application Mapping Tool.<sup>1</sup> Wetlands may also be present based on anecdotal information and aerial imagery.... Right-of-way is also located in an erosion hazard area (development standards at KCC 21A.24.220) and multiple potential steep slope hazard areas (development standards at 21A.24.310).

Ex. 1 at 032.

10. When we probed Roads at hearing on the topic; they had two responses. First, given all the physical and legal impracticalities of building an actual Alder Road, even if there were an additional slide on 310th Avenue NE it would be far more practical to expend funds rebuilding 310th than trying to cut a brand-new Alder Road. And second, if there was no other option, because the east side of Alder Road right-of-way is not being vacated now, the remaining right-of-way would be of sufficient width for a one-way access route.
11. While the appropriateness of vacation is no slam dunk, we find that Alder Road is useless as part of the county road system and that the public will benefit (as explained below) by its vacation and abandonment.

### What Compensation is Due?

12. Compensation is the simpler issue here. The Assessor opines that Petitioners' property will increase \$5000 with the extra square footage the (formerly) public right-of-way area

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<sup>1</sup> <https://fpamt.dnr.wa.gov/default.aspx>.

will add to the parcel. And the County will save an estimated \$4087 in eliminated future maintenance/management costs and will add \$104 in expected property taxes. The appropriate quantum of compensation to require of Petitioners is thus \$809.

**RECOMMENDATION:**

1. We recommend that Council APPROVE proposed ordinance no. 2022-0448 to vacate the western half of the right-of-way, the portion abutting parcel 1550000015.
2. This is CONTINGENT on petitioner paying \$809 to King County within 90 days of the date Council takes final action on this ordinance. If King County does not receive \$809 by that date, there is no vacation and the associated right-of-way remains King County's. If payment is timely received, the Clerk shall record an ordinance against parcel 1550000015. Recording an ordinance will signify that payment has been received, the contingency is satisfied, and the right-of-way associated with parcel 1550000015 is vacated.

DATED March 15, 2023.



David Spohr  
Hearing Examiner

**NOTICE OF RIGHT TO APPEAL**

A person appeals an Examiner recommendation by following the steps described in KCC 20.22.230, including filing with the Clerk of the Council a sufficient appeal statement and a \$250 appeal fee (check payable to the King County FBOD), and providing copies of the appeal statement to the Examiner and to any named parties listed on the front page of the Examiner's recommendation. Please consult KCC 20.22.230 for exact requirements.

Prior to the close of business (4:30 p.m.) on **April 10, 2023**, an electronic copy of the appeal statement must be sent to [Clerk.Council@kingcounty.gov](mailto:Clerk.Council@kingcounty.gov) and a paper copy of the appeal statement must be delivered to the Clerk of the Council's Office, Room 1200, King County Courthouse, 516 Third Avenue, Seattle, Washington 98104. Prior mailing is not sufficient if the Clerk does not actually receive the fee and the appeal statement within the applicable time period.

Unless the appeal requirements of KCC 20.22.230 are met, the Clerk of the Council will place on the agenda of the next available Council meeting a proposed ordinance implementing the Examiner's recommended action.

If the appeal requirements of KCC 20.22.230 are met, the Examiner will notify parties and interested persons and will provide information about "next steps."



V-2738–Richard Elander and Vernon Timmons

**MINUTES OF THE MARCH 1, 2023, HEARING ON THE ROAD VACATION  
PETITION OF RICHARD ELANDER AND VERNON TIMMONS,  
DEPARTMENT OF TRANSPORTATION FILE NO. V-2738**

David Spohr was the Hearing Examiner in this matter. Participating in the hearing were Leslie Drake, Vernon Timmons, and Richard Elander.

The following exhibits were offered and entered into the hearing record:

- |                |   |
|----------------|---|
| Exhibit no. 1  | Roads Services report to the Hearing Examiner, sent February 14, 2023   |
| Exhibit no. 2  | Letter from Clerk of the Council to KCDOT transmitting petition, dated September 22, 2020   |
| Exhibit no. 3  | Petition for vacation of a county road, transmitted September 22, 2020  |
| Exhibit no. 4  | Letter from KCDOT to Petitioner acknowledging receipt of petition and explaining road vacation process, dated October 15, 2020                    |
| Exhibit no. 5  | Vacation area map   |
| Exhibit no. 6  | Plat Cherry Gardens division no. 3  |
| Exhibit no. 7  | KC Assessors information for Petitioners' property, APN 1550000015  |
| Exhibit no. 8  | Final stakeholder notification, sent February 5, 2021, and March 16, 2021   |
| Exhibit no. 9  | Easement from Petitioners in favor of KC Water District no. 119   |
| Exhibit no. 10 | Email exchange with Assessor's Office regarding valuation of vacation area  |
| Exhibit no. 11 | Compensation calculation model spreadsheet for Petitioners property, APN 1550000015   |
| Exhibit no. 12 | Letter from KCDOT to Petitioner recommending approval, conveying County Road Engineer report, proposing compensation waiver, dated April 23, 2021 |
| Exhibit no. 13 | Road Engineer report  |
| Exhibit no. 14 | Letter from KCDOT to KC Council recommending approval and transmitting proposed ordinance, dated November 28, 2022                                |
| Exhibit no. 15 | Proposed ordinance  |
| Exhibit no. 16 | Fiscal note   |
| Exhibit no. 17 | Affidavit of posting  |
| Exhibit no. 18 | <i>Reserved for future submission of</i> Affidavit of publication   |
| Exhibit no. 19 | Letter with copy of CRE Report and Notice of Hearing to property 18631 Mountain View Road NE  |

**Certificate Of Completion**

Envelope Id: 8FF4E1909A7147AA83A29D71065F41B9	Status: Completed
Subject: Complete with DocuSign: Ordinance 19594.docx, Ordinance 19594 Attachment A.pdf	
Source Envelope:	
Document Pages: 4	Signatures: 2
Supplemental Document Pages: 5	Initials: 0
Certificate Pages: 5	Envelope Originator:
AutoNav: Enabled	Cherie Camp
Enveloped Stamping: Enabled	401 5TH AVE
Time Zone: (UTC-08:00) Pacific Time (US & Canada)	SEATTLE, WA 98104
	Cherie.Camp@kingcounty.gov
	IP Address: 198.49.222.20

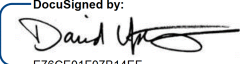
**Record Tracking**

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4/19/2023 3:41:37 PM	Cherie.Camp@kingcounty.gov	
Security Appliance Status: Connected	Pool: FedRamp	
Storage Appliance Status: Connected	Pool: King County-Council	Location: DocuSign

**Signer Events**

Dave Upthegrove  
dave.upthegrove@kingcounty.gov  
Chair  
Security Level: Email, Account Authentication (None)

**Signature**

DocuSigned by:  
  
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Signature Adoption: Uploaded Signature Image  
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**Timestamp**

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Signed: 4/20/2023 11:39:14 AM

**Electronic Record and Signature Disclosure:**  
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Angel Foss  
Angel.Foss@kingcounty.gov  
Deputy Clerk of the Council  
King County Council  
Security Level: Email, Account Authentication (None)

DocuSigned by:  
  
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Signature Adoption: Pre-selected Style  
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**Electronic Record and Signature Disclosure:**  
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In Person Signer Events	Signature	Timestamp
Editor Delivery Events	Status	Timestamp
Agent Delivery Events	Status	Timestamp
Intermediary Delivery Events	Status	Timestamp
Certified Delivery Events	Status	Timestamp
Carbon Copy Events	Status	Timestamp

Carbon Copy Events	Status	Timestamp
Gavin Muller gavin.muller@kingcounty.gov Legislative Clerk - Ccl King County Council Security Level: Email, Account Authentication (None)	COPIED	Sent: 4/20/2023 11:39:16 AM
<b>Electronic Record and Signature Disclosure:</b> Not Offered via DocuSign		

Witness Events	Signature	Timestamp
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Notary Events	Signature	Timestamp
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Envelope Summary Events	Status	Timestamps
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Signing Complete	Security Checked	4/20/2023 11:53:56 AM
Completed	Security Checked	4/20/2023 11:53:56 AM

Payment Events	Status	Timestamps
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Electronic Record and Signature Disclosure
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## **ELECTRONIC RECORD AND SIGNATURE DISCLOSURE**

From time to time, King County-Department of 02 (we, us or Company) may be required by law to provide to you certain written notices or disclosures. Described below are the terms and conditions for providing to you such notices and disclosures electronically through the DocuSign system. Please read the information below carefully and thoroughly, and if you can access this information electronically to your satisfaction and agree to this Electronic Record and Signature Disclosure (ERSD), please confirm your agreement by selecting the check-box next to 'I agree to use electronic records and signatures' before clicking 'CONTINUE' within the DocuSign system.

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At any time, you may request from us a paper copy of any record provided or made available electronically to you by us. You will have the ability to download and print documents we send to you through the DocuSign system during and immediately after the signing session and, if you elect to create a DocuSign account, you may access the documents for a limited period of time (usually 30 days) after such documents are first sent to you. After such time, if you wish for us to send you paper copies of any such documents from our office to you, you will be charged a \$0.00 per-page fee. You may request delivery of such paper copies from us by following the procedure described below.

### **Withdrawing your consent**

If you decide to receive notices and disclosures from us electronically, you may at any time change your mind and tell us that thereafter you want to receive required notices and disclosures only in paper format. How you must inform us of your decision to receive future notices and disclosure in paper format and withdraw your consent to receive notices and disclosures electronically is described below.

### **Consequences of changing your mind**

If you elect to receive required notices and disclosures only in paper format, it will slow the speed at which we can complete certain steps in transactions with you and delivering services to you because we will need first to send the required notices or disclosures to you in paper format, and then wait until we receive back from you your acknowledgment of your receipt of such paper notices or disclosures. Further, you will no longer be able to use the DocuSign system to receive required notices and consents electronically from us or to sign electronically documents from us.

### **All notices and disclosures will be sent to you electronically**

Unless you tell us otherwise in accordance with the procedures described herein, we will provide electronically to you through the DocuSign system all required notices, disclosures, authorizations, acknowledgements, and other documents that are required to be provided or made available to you during the course of our relationship with you. To reduce the chance of you inadvertently not receiving any notice or disclosure, we prefer to provide all of the required notices and disclosures to you by the same method and to the same address that you have given us. Thus, you can receive all the disclosures and notices electronically or in paper format through the paper mail delivery system. If you do not agree with this process, please let us know as described below. Please also see the paragraph immediately above that describes the consequences of your electing not to receive delivery of the notices and disclosures electronically from us.

### **How to contact King County-Department of 02:**

You may contact us to let us know of your changes as to how we may contact you electronically, to request paper copies of certain information from us, and to withdraw your prior consent to receive notices and disclosures electronically as follows:

To contact us by email send messages to: [cipriano.dacanay@kingcounty.gov](mailto:cipriano.dacanay@kingcounty.gov)

### **To advise King County-Department of 02 of your new email address**

To let us know of a change in your email address where we should send notices and disclosures electronically to you, you must send an email message to us at [cipriano.dacanay@kingcounty.gov](mailto:cipriano.dacanay@kingcounty.gov) and in the body of such request you must state: your previous email address, your new email address. We do not require any other information from you to change your email address.

If you created a DocuSign account, you may update it with your new email address through your account preferences.

### **To request paper copies from King County-Department of 02**

To request delivery from us of paper copies of the notices and disclosures previously provided by us to you electronically, you must send us an email to [cipriano.dacanay@kingcounty.gov](mailto:cipriano.dacanay@kingcounty.gov) and in the body of such request you must state your email address, full name, mailing address, and telephone number. We will bill you for any fees at that time, if any.

### **To withdraw your consent with King County-Department of 02**

To inform us that you no longer wish to receive future notices and disclosures in electronic format you may:

- i. decline to sign a document from within your signing session, and on the subsequent page, select the check-box indicating you wish to withdraw your consent, or you may;
- ii. send us an email to [cipriano.dacanay@kingcounty.gov](mailto:cipriano.dacanay@kingcounty.gov) and in the body of such request you must state your email, full name, mailing address, and telephone number. We do not need any other information from you to withdraw consent.. The consequences of your withdrawing consent for online documents will be that transactions may take a longer time to process..

### **Required hardware and software**

The minimum system requirements for using the DocuSign system may change over time. The current system requirements are found here: <https://support.docusign.com/guides/signer-guide-signing-system-requirements>.

### **Acknowledging your access and consent to receive and sign documents electronically**

To confirm to us that you can access this information electronically, which will be similar to other electronic notices and disclosures that we will provide to you, please confirm that you have read this ERSD, and (i) that you are able to print on paper or electronically save this ERSD for your future reference and access; or (ii) that you are able to email this ERSD to an email address where you will be able to print on paper or save it for your future reference and access. Further, if you consent to receiving notices and disclosures exclusively in electronic format as described herein, then select the check-box next to ‘I agree to use electronic records and signatures’ before clicking ‘CONTINUE’ within the DocuSign system.

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- You can access and read this Electronic Record and Signature Disclosure; and
- You can print on paper this Electronic Record and Signature Disclosure, or save or send this Electronic Record and Disclosure to a location where you can print it, for future reference and access; and
- Until or unless you notify King County-Department of 02 as described above, you consent to receive exclusively through electronic means all notices, disclosures, authorizations, acknowledgements, and other documents that are required to be provided or made available to you by King County-Department of 02 during the course of your relationship with King County-Department of 02.